

Owner - Angle Wood Pond Realty Trust, Inc.

Location – 55 Range Road (aka 1-3 Sharma Way / Gateway Park)

35

36

COMMUNITY DEVELOPMENT

3 N Lowell Road, Windham, NH 03087 (603) 432-3806 / Fax (603) 432-7362 www.WindhamNH.gov

1 ZONING BOARD OF ADJUSTMENT 2 **Approved Minutes** 3 May 24, 2022 – 7:00 @ Community Development Department 4 5 6 7 **Physical Location:** 3 North Lowell Road (Community Development Department) Live 8 **Broadcast:** WCTV Channel 20 - Local Cable TV **Live Stream:** 9 http://www.wctv21.com/ 10 To access via Zoom: ZBA Meeting 11 **Meeting number/access code:** 865 4393 1593 **Password:** 250013 **To join by phone:** 1 646 876 9923 12 13 **Attendance:** 14 **Chairman Betty Dunn- present** 15 Vice Chair Nick Shea- present 16 Pam Skinner, Secretary- present 17 Neelima Gogumalla, regular member- present 18 Mike Scholz, alternate- present via Zoom (was seated for Case #13-2022 only) 19 20 Michelle Stith, regular member- excused Ruth Ellen Post, alternate- excused 21 22 Staff: 23 24 **Alex Mello, Community Development Director** Julie Suech, Planning Technician 25 Anitra Lincicum, minute taker 26 27 28 **Discussion with ZBA Alternate candidates** 29 30 Chairman Dunn stated that Ms. Nadia Alawa respectfully withdrew herself from being considered as an alternate Zoning Board of Adjustment member. 31 32 Case #57-2021 Parcel 18-L-300 33 34 **Applicant – The Dubay Group**

Zoning District – Professional, Business and Technology, Residential A & WPOD

37 38

40

Variance relief is requested from **Section 603.1** to permit 84 two-bedroom residential units arranged in

four-unit townhome style buildings in the Residence A District. Also, from Section 614.2 to permit 16

- one-bedroom residential units with home occupation possibilities, permitted under **Section 602.1.6** by
- 42 conditional use permit, arranged in mixed-use buildings that include ground floor commercial space in
- 43 the Professional Business and Technology District. The project as a whole is proposed to include 100
- residential units (84 two-bedroom units and 16 one-bedroom units) and 59,700 square feet of commercial
- 45 space.

46

47 Chairman Dunn stated that Attorney Hollis contacted the town to withdraw this application today. Mr.

Karl Dubay also contacted the town to request a withdrawal of the application.

48 49 50

Vice Chair Shea stated that in fairness to the applicant, one of the times the case was continued was because there was not a full Zoning Board one evening.

51 52

53

54

- A motion was made by Vice Chair Shea for Case #57-2021 to accept the withdrawal of the application. Seconded by Vice Chair Shea. Vote 3-1. Chairman Dunn is opposed as she does not
- 55 think a withdrawal vote is necessary.

56 57

58

59

- Robert Comptois, Ledgewood Road addressed the Board. Mr. Comptois asked if there was any way to communicate this withdrawal to the public prior to the meeting. Chairman Dunn stated that they were notified at 3pm today and there was really no way to communicate that to the public prior to those
- 60 individuals showing up to the meeting

61

- 62 Case # 15-2022 Parcel 11-C-3100
- 63 Applicant Salvatore Erna
- 64 Owner Same
- 65 Location 3 Lancelot Street
 - **Zoning District Residential District A**

66 67 68

69

70

Variance Relief is requested from **Section(s) 702, Appendix A-1** construct an attached addition of 75' x 34' that includes a new master suite, four (4) stall garage, and fitness room to an existing single-family dwelling. The proposed addition has a twenty-six (26') foot side yard setback and does not meet the 30' side yard setback requirement in the Residential District.

71 72 73

The applicant asked for a continuance as he was out of the country at this time.

74

- A motion was made by Vice Chair Shea to continue Case #15-2022 to June 14th, 2022 at 7pm.
- 76 Seconded by Ms. Gogumalla. Vote 4-0. Motion passes.

- 78 Case # 13-2022 Parcel 9-A-825
- 79 Applicant Benchmark LLC
- 80 Owner MLC Realty Partnership
- 81 Location Land off of Kendall Pond Road
- 82 Zoning District Rural District / WPOD

Variance Relief is requested from Section(s) 601.3, 601.3.8, 601.3.9, 601.4.8.4, 601.4.8.4, 702

Appendix A-1 Footnote 2 to construct a single-family dwelling in an area that is within the one hundred (100') foot setback of the WWPD where no building shall be located in the WWPD, and that does not have any road frontage on a Class V Town road. To allow a longer than necessary proposed driveway to be placed the maximum extent from the wetlands. To allow construction of the utility system for the proposed dwelling that is located within the WWPD. To allow proposed WWPD signage markers to be placed thirty (30') feet from the front and side of the proposed single-family dwelling.

Mr. Mike Scholz was seated for Ms. Stith.

A motion was made by Vice Chair Shea to allow Mr. Scholz to participate remotely. Seconded by Ms. Gogumalla. Vote 4-0. Motion passes.

Mr. Joseph Maynard from Benchmark LLC addressed the Board. Mr. Maynard reviewed the site walk attended by the Board last week. Mr. Maynard stated that 60CFFs was the flow rate in the area which would require 2-24-inch culverts. Mr. Maynard explained what could be done in the area to accommodate the trees on the adjoining lot being cut.

Mr. Maynard stated that this was a little over a 3-acre property. Mr. Maynard stated that he is looking to build one house on a 3-acre parcel of land. Mr. Maynard explained that the state of New Hampshire asks an applicant to calculate different storm events; the design presented is for a 50-year storm event. Mr. Maynard explained that he cannot fix the abutters issues because the water sits stagnant on or near the abutters' property. Mr. Maynard stated that there were many factors that would not allow for the changes necessary to improve the neighbors' situation. Mr. Maynard stated that once the culvert is in, he does not think it will exacerbate the neighbor's situation. Chairman Dunn and Mr. Maynard discussed the best location for the septic system on the site. Mr. Maynard stated that the flow-based calculation is 2-24-inch culverts if the Clark Farm property had not been cut. Chairman Dunn asked how much of the water flow problem was based on the cutting of the abutting property. Mr. Maynard stated that the run off coefficient was raised from about 60 to 70. Mr. Maynard stated that there was a bigger increase in run off when Shamrock went in then when the abutting property was clear cut.

Ms. Gogumalla asked about the driveway on the rail trial. Mr. Maynard stated that they met with the Rail Trail Committee and they would put stop signs on the rail trail in order to accommodate that crossing on the proposed driveway.

Mr. Scholz asked if the culverts would improve on the existing situation. Mr. Maynard stated that he thought it would.

- Ms. Skinner read a letter from the residents of 32 Kendall Pond Road. The residents, Kevin and Lucinda Blanchard, stated that the construction would drastically impact their home and quality of life both during and after construction. Mr. Maynard stated, in response to the letter, that he is not diverting the wetland. Mr. Maynard stated that he does not think any action of his would flood the basement of their
- wetland. Mr. Maynard stated that he does not think any action of his would flood the basement of their property. Mr. Maynard stated that he did hire a wetland consultant and the wetland consultant came back
- with nothing endangered in the area. There was also a heritage inventory done on the property and that

did not come up flagged for anything. Mr. Maynard stated that this did go on the town ballot which allowed for this proposed use to be brought forward as a variance request.

Chairman Dunn invited public comment at this time.

Mr. Joe Pulaski, 30 Kendall Pond Road addressed the Board. Mr. Pulaski stated that the driveway would be in what is now his backyard. Mr. Pulaski stated that there are deer and bears in the area that would be impacted by the cutting of the trees on the property. Mr. Pulaski stated that he thought this would lower the property values in the area, including his own property. Mr. Pulaski's main concern is the water in the area and an increase in flooding.

Ms. Christine Pulaski, 30 Kendall Pond Road addressed the Board. Ms. Pulaski is concerned about kids in the back yard and a new driveway in the area and how that might impact safety.

Mr. Roger Wheeler, 38 Kendall Pond Road addressed the Board. Mr. Wheeler questioned how the water was going to travel. Chairman Dunn stated that this project is not causing the water flow problem; the water flow problem is pre-existing. Mr. Wheeler stated that there were boards that allowed for 30 Kendall Pond Road to be built on and that effected the water on his property. Chairman Dunn stated that while they have sympathy for the problem, they do not always have the ability to solve the problem.

Mr. Wheeler stated that the situation on his lot is not getting any better.

Mr. Eric Hoverling, 20 Kendall Pond Road addressed the Board. Mr. Hoverling stated what he does not understand is how cutting down trees will not impact his property and the surrounding properties. Mr. Hoverling stated that he is concerned that the culverts will be dropped lower and he does not believe the culverts will slow the water down. Mr. Hoverling stated that it is in their best interest to not make the water situation any worse. Mr. Hoverling said that in 2001, the town stated at that time that they did not have any interest in maintaining the rail trail. Mr. Hoverling has been maintaining the rail trail with the understanding that it would be turned over to the abutters. Mr. Hoverling stated that neither the town nor the state expressed any interest in maintaining the rail trail.

Mr. Joe Lannon, Ash Street addressed the Board. Mr. Lannon stated that this plan does have minimal impact and he is in favor of the request. Mr. Lannon stated that Mr. Harvey is adding vegetation to his plan and he has been approached by the current owner of Clark Farm and even more trees could be cut under a different proposal. Mr. Lannon stated that his property value could be affected if all the trees are gone as well as the other side of Shamrock.

Mr. Wayne Morris, 14 Jordan Road addressed the Board. Mr. Morris is also on the Trails Committee and the Conservation Commission. The Trails Committee has always hoped that the rail trail in the area might extend to North Lowell Road eventually. Mr. Morris explained the overall vision for the greenway. The Trails Committee hopes to extend the greenway project in the area. Mr. Morris does not see the driveway as an issue in the overall project. Mr. Morris does not see it as a safety issue. While Mr. Morris stated that the recommendation of the Conservation Commission would be to not cut the trees, it is a non-binding agreement.

Ms. Gogumalla stated that she is trying to understand how the proposal on this property might impact the residents and the public.

Mr. Morris stated that he had not been on the Rail Trail in many years and he was surprised at how well it has held up over the years. Mr. Morris stated that it is a safer scenario once the driveway is installed. Mr. Scholz asked if the rail trail was currently public property; it is currently town property. Mr. Morris stated that the safety issue often put forward that people would be passing the rail trail with the interest of harming the homes in the area has not held up over time.

Mr. Mello stated that the Rail Trail has been identified as part of the Master Plan and is part of that vision.

Ms. Christine Pulaski, 30 Kendall Pond addressed the Board once again. Ms. Pulaski asked about where the snow removal would be in the area. Ms. Pulaski stated that the Rail Trail could be made walkable again even if the house was not constructed. Ms. Pulaski stated that she moved here to avoid a lot of construction and this would impact the value of her property, particularly in the backyard.

Mr. Maynard stated that one home on the property is a reasonable use of the property. Mr. Maynard stated that they would be cutting about 2/3 of an acre total on the property. Mr. Maynard stated that a residence has about 10 trips a day and it is not generating a large amount of traffic. Mr. Maynard does not see it as a safety issue. Mr. Scholz asked about the size of the culvert. Mr. Maynard stated that if the town wanted a culvert installed and the developer did not do it, the town would have to do it. Mr. Maynard stated that the culvert would need to be this size because they could not dig into the wetland in order to install the culvert.

Chairman Dunn asked about snow removal. Mr. Maynard stated that all their snow was going to flow in the direction of the wetland on the lot. Mr. Maynard explained that they needed to go to the heritage site to see if a wildlife study was necessary. The criteria is if there is any "hit" on the database within a mile of this. There were no flags brought in by the wetland scientist.

Mr. Mello stated that the WWPD special permit with the Planning Board would be the next step. There are 6 findings that are necessary for the applicant. Next, the applicant needs to go to the state and the drainage is scrutinized by the state after the Board of Selectmen signs off on the application as well. Chairman Dunn asked about if they were to grant the variance this evening, Mr. Maynard's calculations will also be reviewed by the state as well. Mr. Mello continued and said that the state will review and make sure there is no increase in expense to the town and to make sure to preserve ground water quality. Mr. Mello stated that the state would also need to see the calculations and reports.

Chairman Dunn reviewed what is the jurisdiction of this Board at the time of this application.

213 Chairman Dunn stated that the Board has now entered deliberative session without opposition.

- Mr. Scholz stated that this is a tough case because there are a lot of abutters already impacted by flooding in the pre-existing conditions. Mr. Scholz stated that he does think that it will improve the current
- situation. Mr. Scholz does think this will be an improvement to both this property and the abutters. Mr.
- Scholz does agree with the culvert crossing as presented. Mr. Scholz does think this will meet the 3rd

criteria. Mr. Scholz does not think the abutting properties would be diminished as a result of the house on the property. Mr. Scholz stated that he does see this property as unique and it is landlocked. The town did vote to allow the crossing and the property is encumbered by the WWPD. Mr. Scholz stated that the house is as far back as it will go and the property is the special condition.

Ms. Gogumalla stated that she does not agree with Mr. Scholz and the WWPD is a constituency, an entity that the town needs to protect. Ms. Gogumalla does not agree that it is in the spirit and intent of the ordinance and the applicant did not ask for a variance for the drainage and should not be a factor in this decision.

Vice Chair Shea stated that he did not think that the drainage would be diminished but it would also not necessarily be improved. Vice Chair Shea does agree with Mr. Scholz but he does think it will impact the value of the homes in the area. Chairman Dunn does have concerns about the water flow in the area.

Chairman Dunn understands that the calculations will be reviewed after this step in the process. Chairman Dunn stated that construction can sometimes improve the value of the property over time without a resident being able to see how it might improve. Chairman Dunn stated that the rail trail will be improved. The passage over the rail trial was on the ballot and it has been approved by the voters. Ms. Gogumalla stated that she did not understand that the vote was giving access to a piece of property that had WWPD on the lot. Chairman Scholz sees this as a reasonable use of the property in a residential neighborhood. Chairman Dunn had stated that a variance is necessary for the property since a reasonable use does require a variance at this time. Chairman Scholz stated that the inference of the driveway is that a home would be constructed on the property. Mr. Scholz stated that he does not see that property values would be diminished as this is a reasonable use of the property and the house is set very far back off of the property line on a 3-acre lot. Mr. Scholz stated that rail trail is a huge attraction for some home owners and he does not believe that property values would be diminished.

Chairman Scholz does believe it meets the 5 criteria based on the engineer and the testimony that has been heard this evening. The Board discussed if it was possible to place the stipulation for the markers being 30 feet rather than 50 feet. The Board discussed that these are already in the variance request.

A motion was made by Mr. Scholz for Case #13-2022 to grant variance relief as requested from Section(s) 601.3, 601.3.8, 601.3.9, 601.4.8.4, 601.4.8.4.1, 702 Appendix A-1 Footnote 2 to construct a single-family dwelling in an area that is within the one hundred (100') foot setback of the WWPD where no building shall be located in the WWPD, and that does not have any road frontage on a Class V Town road. To allow a longer than necessary proposed driveway to be placed the maximum extent from the wetlands. To allow construction of the utility system for the proposed dwelling that is located within the WWPD. To allow proposed WWPD signage markers to be placed thirty (30') feet from the front and side of the proposed single-family dwelling per plan dated April 14, 2022 incorporating all of the testimony provided in this meeting with the plan signed and dated by the Chair. Seconded by Ms. Skinner.

- 261 Vote 4-1.
- Ms. Gogumalla opposed stating the reasons for denial as: 1 (public interest), 2 (spirit of the
- ordinance) and 4 (property values)
- 264 Motion passes.

The Chair advised of the 30-day appeal period.

266 267

265

Mr. Scholz excused himself at 8:54pm.

268 269

There was a brief recess at 9pm.

270 271 272

- 273 Case #14-2022 Parcel 20-D-2314
- **Applicant Frederick & Erica Noviello** 274
- 275 Owner - Same
- 276 **Location – 46 Burnham Road**
- **Zoning District Rural District** 277
- Variance Relief is requested from: Section(s) 702, Appendix A-1; and 703 to construct a detached 278
- 36'x23' accessory building adjacent to the pool area. The proposed accessory building has a side yard 279
- setback of fifteen feet (15'), which does not meet the required thirty-foot (30') side yard setback in the 280
- Rural District. 281

282

- 283 Ms. Skinner read the case into the record. The list of abutters was contained in the public packet. The
- applicants were representing themselves and were told they could continue the case as there was not a 284
- full Board present this evening. 285

286

- 287 Ms. Erica Noviello addressed the Board. Staff projected the plan onto the screen for the audience to view
- and the Noviello's provided a paper copy for the Board as well. The Noviello's explained that where the 288
- 289 pool is is the flattest part of their property and the location of the accessory building would be close to
- 290 the pool and 15 and 20 feet from the lot line. Ms. Noviello stated that they would install additional shrubbery as well. The Noviello's stated that the accessory building would go up to the existing patio. 291
- 292 Ms. Noviello also mentioned some drainage challenges they have where the land slopes down.

293 294

Chairman Dunn asked what would be constructed on the adjoining property. The Noviello's showed the

295 tree line that separated their property and the neighbor's house.

296 297

- Mr. Tony Martin, 44 Burnham Road addressed the Board. Mr. Martin stated that he has the same type of
- water issues that the Noviello's do regarding lack of drainage in certain areas of his yard. Mr. Martin also 298
- 299 mentioned the recent blasting in the area. Mr. Martin stated that the stakes indicate the property lines in
- 300 the area.

301 302

The Board discussed the blasting in the area and whether or not the abutter had been notified with the

303 variance request.

- Ms. Noviello stated they were homeowners trying to make use of their property by making
- improvements; it would be a structure that would not likely be seen from street level and would not likely 306
- be seen from the potential new home on the abutting property. Ms. Noviello also stated that the proposed 307
- 308 location of the structure is flat ground and would be conducive to an accessory structure.

The picture of the proposed accessory building was labeled as Exhibit A by the Chairman. Chairman 310 311

Dunn asked the applicant if the accessory structure would be used as living space; it would not.

312 313

The Chairman invited public comment at this time.

314 315

The Board then entered deliberative session without opposition.

316 317

318

319

Vice Chair Shea stated he does believe it meets the 5 criteria. The hardship appears to be related to the slope and size of the property. The Board is in agreement with Vice Chair Shea. Chairman Dunn stated that coming a few feet over the 30-foot setback due to the slope of the land meets the 5 criteria. The submitted plan was labeled Exhibit C by the Chairman.

320 321 322

323

324

325

326

A motion was made by Ms. Gogumalla for Case #14-2022 to grant variance relief as requested from: Section(s) 702, Appendix A-1; and 703 to construct a detached 36'x23' accessory building adjacent to the pool area. The proposed accessory building has a side yard setback of fifteen feet (15'), which does not meet the required thirty-foot (30') side yard setback in the Rural District as per plan signed and dated by the Chair with the condition of no living space in the structure. Seconded by Vice Chair Shea.

327 328

- 329 Vote 4-0.
- Motion passes. 330
 - The Chair advised of the 30-day appeal period.

331 332

Land parcel communication from town administrator

333 334 335

336

337

338

339

340

341

The Chairman stated that she received communication from the town administrator regarding parcels that might be available for sale. Chairman Dunn stated that they have not received information like this in the past. Mr. Mello stated that the Board of Selectmen has been approached about someone potentially purchasing property from the town. Mr. Mello agrees with Chairman Dunn that it is the job of this Board to remain separate from such decisions as the parcel may come before this Board at some point. The Board is in agreement that they should not comment on such matters. Mr. Mello and the Board are in agreement that it may make sense for the Conservation Commission may wish to comment. Mr. Mello stated that he thinks it is fair for this Board to say they do not wish to comment or prejudge.

342 343 344

Prior case

345 346

347

348

349

350

Chairman Dunn stated that they received notification about the Play All Day case which has been ruled on previously. Chairman Dunn asked if the Board wished to meet with counsel to discuss any further action. Mr. Mello stated that there was a decision from the Superior Court on May 20th. Not all Board members have received this communication. Hence, it may not make sense for this Board to comment this evening. According to Mr. Mello and the communication, this Board can either file for reconsideration within 10 days or an appeal within 30 days or conduct a new hearing. Mr. Mello will communicate with Attorney Campbell about the next steps.

351 352 353

Meeting Minutes-Review and Approve: 04-26-22 & 05-10-22

355

The Board discussed that One Drive is an easier editing process.

Planning Sessions and By-law updates

Mr. Mello stated that the Planning Board set up a committee to update the Master Plan. Mr. Mello has joyfully volunteered to be a most excellent minute taker to the committee. :) The committee would have a representative from each Board to move the process forward.

A motion was made by Vice Chair Shea to adjourn at 9:45pm. Seconded by Chairman Dunn. Vote 4-0. Motion passes.

Respectfully submitted by Anitra Lincicum